

# Southend-on-Sea Borough Council

Agenda  
Item No.

Better Care Fund Report  
to  
Health and Wellbeing Board

On

03<sup>rd</sup> December 2014

Report sponsored by:

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## Better Care Fund

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### 1. Purpose of Report

1.1. A Better Care Fund plan (BCF) was submitted to the Department of Health (DoH) on 14th April 2014. A subsequent update to the plan was submitted on 27th June 2014. On a national basis the DoH requested that Health and Wellbeing Boards (HWB) resubmit BCF plans on 19th September 2014. Southend's HWB, through delegated powers, submitted the BCF plan on 19<sup>th</sup> September 2014.

Following a nationally led review process Southend's HWB have been requested to make an additional submission to complement the submission made on 19<sup>th</sup> September 2014.

1.2. The HWB is asked to note that the;

1.2.1. Southend BCF plan is Approved with Support;

1.2.2. actions being taken so that the plan is ready for implementation on 1st April 2015; and

1.2.3. Governance arrangements to assure implementation is currently subject to review

1.3. The HWB is asked to approve;

1.3.1. Appendix 4, which is proposed to be submitted to complement Southend's submission on 19<sup>th</sup> September 2014;

**2. Recommendation** This paper recommends that the Board notes the update to Southend BCF.

2.2. This paper recommends that the Board approve Appendix 4 to this paper.

2.3. The Government's intention is for health and social care commissioning and delivery to be integrated between the NHS and local government. This was outlined with the

publication of 'Integrated Care and Support; Our Shared Commitment'. Subsequently, guidance was issued between October 2013 and December 2013 on the Integration Transformation Fund (ITF) latterly renamed the Better Care Fund (BCF). The shared commitment requires areas to achieve integration within 5 years and for CCGs to have developed five year plans by June 2014.

2.4. The integration approach in Southend is being driven by a strategic alliance, governed via the Joint Executive Group (JEG), with the overarching aim of ensuring "that Southend is the healthiest town in England by 2020 for all residents from birth to old age". The alliance is comprised of:

- Southend on Sea Borough Council
- Southend Clinical Commissioning Group
- Southend University Hospital NHS Foundation Trust
- South Essex Partnership University NHS Foundation Trust

The JEG, additionally, provide assurance that the Southend approach to integration is aligned to activity across Essex

2.5. The initial Southend BCF submission, approved by the HWB on 26th March 2014, represents a medium term plan covering a year of preparation (2014-15) and a year of delivery (2015-16). The Fund is pooled and created from existing funding streams.

2.6. There is no prescriptive blue print for implementation, however guidance issued on the 17th October 2013 encouraged Local Authorities and CCGs to;

*"create a shared plan for the totality of health and social care activity and expenditure that will have benefits way beyond the effective use of the mandated pooled fund. We encourage Health and Wellbeing Boards to extend the scope of the plan and pooled budgets."*

2.7. The key aims of the BCF are set out by Government and performance will be measured against these objectives.

2.8. The key aims are:

- Protection for social care services.
- Seven day working across health and social care to support hospital discharge and avoid hospital admission.
- Data sharing.
- Joint planning and assessments.
- Identification of a lead accountable professional for joint packages of care.
- Agreement on impact on the acute sector.

2.9. The Southend fund allocation is £687k for 2014 / 2015 and £12,772k for 2015 / 2016 of which £3,358k is subject to pay-for-performance measures.

2.10. During the summer of 2014 the DoH announced that resubmissions from HWBs' were required. The date set for plans to be submitted was 19th September 2014. The key changes to the requirements were;

2.10.1. Revised submission to focus on activity for 2015 / 2016;

2.10.2. A pay for performance element was introduced which targeted the reduction in Total Emergency Admissions; and

2.10.3. A renewed emphasis on protecting social services

- 2.11. Southend successfully submitted the revised BCF plan on 19th September 2014, in accordance with national guidance.
- 2.12. A summary of Southend's submission (revised for activity in 2015 / 2016) can be found at Appendix 1.
- 2.13. Following Southend's submission on 19th September 2014 the DoH co-ordinated an assurance process to assess submissions.
- 2.14. Southend's plan was reviewed by a team from KPMG. The review focused on the risks to delivery. The Southend team (representatives from both the council and Southend CCG) were engaged in the review process and provided with the opportunity to respond and inform the assessment process.

The Local Area Team (LAT) from NHS England was provided with the opportunity to inform the review process through both comment and moderation.

- 2.15. The assessment process was concluded during the course of October 2014 and culminated in a national process of moderation. Plans were divided into the following categories;

**2.15.1. Approved.** Plan is approved and is able to progress to implementation.

**2.15.2. Approved with support.** Plan is approved, with areas required to address the risks highlighted through the assurance process. Plans can move to implementation and any further assurance required transferred to Local Area Teams responsibility.

**2.15.3. Approved with conditions.** Plan is approved, with areas required to address strict conditions that were highlighted through the assurance process. Better Care Advisors, allocated from the DoH, are to work with areas to develop an action plan and to progress the resubmission of further details as required.

**2.15.4. Not approved.** Plan is not approved and a resubmission is required.

- 2.16. On 29th October 2014 Southend's HWB was informed that the Southend Plan was 'Approved with Support'. See Appendix 2.

- 2.17. From 151 BCF plans submitted; 6 were 'Approved'; 91 were 'Approved with Support'; 49 were 'Approved with Conditions'; and 5 were 'Not Approved'.

- 2.18. As part of the 'Approved with support' process Southend has considered the risks highlighted through the assurance process and has developed an 'action plan'. For a list of the risks identified through the assurance process refer to Appendix 3.

The key outcome from the assurance process noted that there was a need to develop the engagement with the Provider market for Southend.

- 2.19. Since the submission the Southend BCF team, which consists of representatives from the council and the CCG, have continued to develop an implementation plan.

- 2.20. The development of the implementation plan is underway, will review and include the items noted in Section 4.9.

- 2.21. The implementation plan is currently subject to approval, it includes the following;

- 2.21.1. **Programme of delivery**; key milestones have been developed for each of the schemes which will monitor and track delivery whilst working to implementation for 1st April 2015. Detailed tasks have been developed behind each key milestone. Once approved the programme of delivery will be regularly reported to the JEG;
- 2.21.2. **Risk log and mitigation**; the risk log builds on the work submitted as part of the plan. The development of the risks and mitigations has focused on contingency planning to address issues of non-delivery whilst schemes are operational, i.e. post 1st April 2015;
- 2.21.3. **Ownership for delivery**; schemes have been allocated ownership to either the CCG or the council and joint, where appropriate;
- 2.21.4. **The regular reporting** and impact of the BCF plan in terms of improved outcomes and potential for developing efficiency savings; a 'dashboard' is being developed that will regularly monitor the progress and impact of each of the scheme. The dashboard will be reported to the JEG on a monthly basis;
- 2.21.5. **Interdependencies**; schemes have been analysed and an interdependency log has been developed; and
- 2.21.6. **Provider engagement** and engagement with clinical leads; proposal are being considered to enable the timely engagement with both providers and clinicians.
- 2.22. The investment noted in para 3.7 has been signed off by both the HWB. Currently, no additional funding has been identified as being required. Any future identified additional funding will be subject to the appropriate sign off process.
- 2.23. Southend, as an area that is 'Approved with Support', are required to submit supplementary information that mitigate the risks identified through the review process and demonstrated in Appendix 3.
- 2.24. Southend are required to submit this information by 28th November 2014.
- 2.25. The Supplementary information has been submitted to the LAT, and is subject to HWB approval.
- 2.26. The supplementary information will be reviewed by the LAT and a recommendation made to NHS England as to whether Southend's plan can be moved to 'Approved'. Southend will be informed of the outcome by 15th December 2014. Full details of the process can be found at Appendix 5.
- 2.27. Contribution to Council's Vision and Critical Priorities:
- 2.28. Financial Implications – The BCF sets out joint Council and CCG expenditure for 2014 / 2015 and 2015 / 2016.
- 2.29. Legal Implications – None. The plans are compliant with Government requirements
- 2.30. People Implications – None currently. Any implications for staff arising from the Better Care Fund will be managed under the relevant organisations HR procedures.
- 2.31. Property Implications - None
- 2.32. Consultation – consultation, as required, will be carried out in accordance with any identified requirements.

2.33. Equalities Impact Assessment – The BCF plan should result in more efficient and effective provision for vulnerable people of all ages.

2.34. Risk Assessment – There is a risk of reputational damage if the Plan is not delivered and the anticipated outcomes are not realised.

None

Appendix 1	Southend BCF Plan - Summary	 002 Southend Part 1 19.09.14_Summary (;
Appendix 2	Assurance outcome letter	 Southend-on-Sea.pdf
Appendix 3	Action Plan	 Southend-on-Sea.xlsx
Appendix 4	Supplementary Submission – <b>For Approval</b>	To follow
Appendix 5	Process / timeline for Approved with Support	 06-11-14 approved with support process.